1 (Case called)

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THE COURT: Okay. If I could ask counsel to please identify themselves for the record.

MR. BENNO: For the plaintiffs, Ameer Benno, Ameer N. Benno, Benno & Associates P.C., 30 Wall Street, 8th Floor, New York, NY 10005.

THE COURT: Good morning.

MR. MORRIS: Good morning, your Honor. Also for the plaintiffs, Cory Morris, Law Offices of Cory H. Morris, 300 E. Rabro Drive, Suite 126, Hauppauge, NY 11788. Good morning.

THE COURT: Good morning.

MR. CONRAD: Good morning. Representing the state departments, Matthew Conrad, New York State Office of the Attorney General, 28 Liberty Street, 15th Floor, New York, New York, 10005.

MR. CIAPPETTA: Good morning, your Honor.

Representing the city defendants, Nicholas Ciappetta, assistant corporation counsel, 100 Church Street, New York, New York.

MR. FISCHER: Good morning, your Honor. Representing
Defendant Sheriff Louis Falco, III, of Rockland County and
District Attorney Thomas Walsh, II, also of Rockland County,
Patrick Fischer, Rockland County Attorney Law Department, 11
New Hempstead Road, Suite 3rd Floor, New City, New York, 10977.

THE COURT: All right. Thank you.

So first, just in terms of how I envision proceeding

this morning, I apologize for the evening email of my order.

I've been tied up on some other things during the week.

What I would say, other than the legal questions in here, with regard to the factual questions, they are mainly I think, or maybe exclusively, from plaintiffs. I would request supplemental declarations from the plaintiffs themselves with regard to those questions.

I understand that, in particular, those would be the more difficult questions for the parties to put together basically in less than overnight, for plaintiffs to put together in less than overnight.

And also, since they are factual-related things, I want to make sure that I -- obviously if you have answers today, I'll hear them. But I want to make sure that the plaintiffs have an opportunity to -- they may have not even seen them. But to the extent they have -- an opportunity to figure out, from their own recollections, calendars, or whatever, some of those things.

With regard to the legal questions, I think some of them I would oppose obviously without an order. So I think we should be able to go through those. So my intention would be to go through the questions that I posed in the order. Since that time, I've come up with some additional questions. I'll pose those.

And then I would open it up for the parties to either

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I would imagine that there may be redactions and other things that should be made to them. I just wanted to be able to see

circulate them and hand them up and then give them to counsel. But perhaps if we could attach them to the supplemental declaration.

THE COURT: That's fine. I will take them now, and if you could attach them to the supplemental declarations. Seek

leave to make those redactions.

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Obviously to the extent they fall within the typical things that get redacted under the local rules and the like or that are referenced in my individual rules, you should feel free to make those redactions.

If you don't have them now, that's fine. If you do have copies by the end of today's proceedings, if we could grab copies of those.

MR. BENNO: Your Honor, may I approach?

THE COURT: You may.

MR. BENNO: If I may, your Honor, just so it's clear to your Honor, we have a copy of Meir Ornstein's license. We have a copy of Steven Goldstein's license.

With respect to Steven Goldstein's license, I just want to point out to your Honor, you'll see that the expiration date is August 28, 2022. He has an email from the state.

What happens is when you make an application, they send you a provisional license he has to keep with him in paper form to say that your license is still valid until they ultimately render a decision. So I just wanted to make clear that that's what that is. His license is still valid.

So I'm going to include with this a copy of the email that he received from the licensing division of the NYPD.

THE COURT: You can hand them to my law clerk. That's fine. If you could provide -- if you have copies, if you could

provide them to your adversaries.

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The first series of questions are, again, factual questions. And I'm not sure if plaintiffs' counsel has the answers today. I should be clear. Even if you provide an answer today, I expect that the supplemental declaration will include answers to the questions that are in the order. I don't expect that the supplemental declaration will -- it's not opportunity to add a surreply and things like that, in other words, add additional information.

If you feel the need to add additional information, you should make an application and just tell me why you believe it would be appropriate or just let me know which paragraphs are not directly responsive to those but what you've added.

What I'll do is I'll consider them. And by "consider them," I mean I'll decide whether or not I'm going to ignore them. But rather than have you seek advance permission, you can file them.

I'll give your adversaries an opportunity, for the new stuff, to basically object. I don't anticipate, unless it's somehow closely related to some of the questions I've asked, I just can't imagine that -- I'll just leave it at that.

So with regard to the first question, which is when did Plaintiff Goldstein obtain his license to possess a firearm on the premises of Congregation -- I apologize.

How do you pronounce the name?

1 MR. BENNO: Your Honor, can we remain seated?

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THE COURT: That's fine. That applies to all counsel. I would ask if you're going to speak, to just pull the microphone closer to you.

> It's Bnei Matisyahu. MR. BENNO:

THE COURT: I will say in advance that I am probably going to massacre various names throughout this proceeding. And I apologize in advance.

So with regard to that question --

Are you going to be addressing that?

MR. MORRIS: Yes. Good morning, your Honor. Cory Morris for the plaintiffs.

I've had the opportunity, and can we thank the Court for that opportunity -- last evening to speak to both plaintiffs at length. We actually consulted a rabbi who actually joined us here today.

The simple answer is that Plaintiff Goldstein obtained his firearm license approximately ten years ago. Plaintiff Goldstein participated in religious activities four times a week at Bnei Matisyahu and six times a week elsewhere.

THE COURT: This may be out of order.

When did Plaintiff Goldstein start attending Bnei Matisyahu?

When did he start attending that synagogue?

MR. MORRIS: I believe he started attending that

1 | synagogue at its inception, since it started.

THE COURT: I can't remember. Was that the 11 years?

I don't remember whether it was that congregation or

Congregation Zemach that has been in existence for 11 years.

MR. BENNO: I believe it's Bnei Matisyahu, your Honor.

THE COURT: So he obtained the license when that congregation was formed, and also he started going there at the time.

MR. MORRIS: Yes, your Honor. I believe he started going there, and then he obtained the firearm license about ten years ago.

THE COURT: So that answers the second part of that question, prior to obtaining his license, did Plaintiff Goldstein participate in religious activities.

So prior to attending Bnei Matisyahu, was there another — because I understand, during the time period, say for the past 11 years, is the answer four times at Bnei Matisyahu and six times at other shuls?

MR. MORRIS: I believe so, your Honor. To be clear, visiting a physical location, a house of worship.

THE COURT: Yes.

MR. MORRIS: But as my colleague and rabbi would say in the audience, since his bris, he's been engaged in religious observation.

THE COURT: Sure. There are going to be obviously

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some additional questions I have with regard to that, the places of worship versus the language in the statute basically.

When did Plaintiff Ornstein obtain his license to carry a concealed handgun?

MR. MORRIS: So Plaintiff Ornstein obtained his license in 2009.

Should I continue with the answer?

THE COURT: Yes.

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MR. MORRIS: He participated in religious observation and activities nearly every day. Plaintiff had his license, Ornstein, prior to participating at religious services and observations through congregation Zemach David because he did not live in the area prior to 2009.

THE COURT: So he obtained his license somewhat after he moved into the area? Is that accurate?

MR. MORRIS: I believe it was the same year.

THE COURT: And prior to that, did he have a license to carry in the location where he previously lived? Do you know?

MR. MORRIS: I do not believe so.

THE COURT: And I guess if that could be confirmed in the supplemental declaration.

In the answer to the question that he attended services every day, was that in connection with the congregation Zemach David? Or that's generally?

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MR. MORRIS: It's in connection with Congregation

Zemach David. But, your Honor, services also extend, for

instance, minyan, which could occur even in a business place or
home.

THE COURT: So in connection with in paragraph 13 -this is question 3 of Plaintiff Ornstein's declaration. He
states that he no longer attends Zemach David or any other shul
with as much frequency as he did before the law went into
effect.

So these questions, I'm just trying to figure out what that means, in other words, what is the delta between pre the law, September 1, 2022, and then post the law's going into force.

MR. MORRIS: So, your Honor, after speaking with Plaintiff Ornstein, he's made clear that he carried that firearm without limitation and he engaged in several religious observations. As of last night, he just gave some examples, inclusive of: Tzamullah class, minyan, Shabbat, services, social events, kiddush, bar mitzvah, bris, vach nacht, selling hummus to fill in prayers.

So prior to this law going into effect, he carried that firearm without limitation.

THE COURT: When you say "without limitation," so when he would leave his house, he was constantly carrying the firearm?

1 MR. MORRIS: Yes, your Honor. 2 THE COURT: Go ahead. 3 MR. MORRIS: He also, as per our conversation --4 THE COURT: I'm sorry. Since 2009? 5 MR. MORRIS: I believe so, your Honor. THE COURT: And, again, if it turns out that it's 6 7 different earlier on, that could be included in the 8 supplemental declaration. 9 Go ahead. 10 MR. MORRIS: And I should say, your Honor, both 11 plaintiffs are standing by. If it please the Court, we could 12 seek that information and give it to the Court as soon as 13 possible. 14 THE COURT: Okay. 15 MR. MORRIS: Prior to September 1, 2022, he engaged in 16 services several times a week and various religious 17 observations with Congregation Zemach David every day multiple 18 times a day. 19 THE COURT: In which he would have his firearm? 20 MR. MORRIS: Indeed, your Honor, yes. 21 THE COURT: And after September 1? 22 MR. MORRIS: Your Honor, consulting my client in the 2.3 limited contact we've had, at this point, basically we don't

exercise his Fifth Amendment Rights. If the defendants here

think it's prudent for him to state. He will essentially

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will say that they're not going to prosecute him, then we're more than glad to --

THE COURT: What I should say in connection with that is the following: You should meet and confer with the defendants about that.

Obviously in asking that question -- and it occurred to me after I asked it -- that might be the case if in fact there had been situations where either plaintiffs were carrying their firearms.

Maybe we can break it down this way. I want to separate out places of worship, therefore, Zemach David and Bnei Matisyahu -- I want to separate those locations out from the places of religious observation.

In other words, from what I understand what the plaintiffs have said, or at least part of the argument, is when they're at work and they have a meeting or when they're at places and they do other things, in their mind, is that a place of religious observation? So let's separate out those two.

Is it fair for me to say, at this time, with regard to both of those definitions, that the plaintiffs would exercise their Fifth Amendment rights at this stage?

And I understand because there's a statute that's on the books. And then the parties can meet and confer about that and figure that out.

MR. MORRIS: So, your Honor, to be clear,

Plaintiff Ornstein is not taking that firearm into a shul, not after September 1, 2022. That's why he's limited going to the shul.

I think we should meet and confer. We'd be more than glad to do that. We can take the entire day today. Again, both plaintiffs are available. We even have an ordained rabbi in the audience here in case we need to consult religiously.

THE COURT: So it sounds as if it's really with regard to the places of religious observation to which

Plaintiff Ornstein would, at least at this time, assert his

Fifth Amendment right. Because the answer, as I understand it, with regard to Congregation Zemach David or any other shul, is that he did not carry this firearm, if he attended.

MR. MORRIS: Into a place of worship, absolutely. There was no carrying of a firearm.

THE COURT: So let me ask: In terms of -- and I think you gave the breakdown of attendance prior to September 1, 2022. As I said, if it differs at any point between the 2009 time frame, if there's somehow some difference over the years, you can indicate that in the supplemental declaration. So after September 1.

Why don't we right now just deal with the places of worship.

MR. MORRIS: In response to your Honor's question of 3B, Plaintiff Ornstein is attending the physical shul,

expect to get the supplemental — the supplemental declarations should have answers to all of the questions, even if you provide them here today.

MR. MORRIS: Your Honor, I just want to make sure. I don't have the answer at my fingerprints here today.

THE COURT: Sure.

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MR. MORRIS: I know Plaintiff Ornstein had limited his

attendance at the physical shul. And I should note for your Honor that the congregation, although meeting at the physical shul at times, meet also in other places. So although it's a congregation, that doesn't mean it's necessarily confined to a building or any specific place.

THE COURT: I think that's going to come down to, in my mind, sort of the places-of-worship issue. So we can deal with a little bit of that on a definitional standpoint, and I'll have questions for both sides relating to that.

I'm sorry. You said that he limited his attendance at other shuls after September 1.

Do you have a sense of what does that mean compared to prior to -- I apologize. I don't remember the exact number you had indicated that prior to September 1 Plaintiff Ornstein attended other shuls.

MR. MORRIS: So prior to September 1, he would attend other shuls one to two times a week. Your Honor, I think possibly most prudent, we could call him and just get that answer.

THE COURT: Rather than interrupt the argument here today, I'm fine with just providing the answer. Again, because I've requested supplemental declarations, I'm fine with waiting to get that answer.

MR. MORRIS: Prior to September 1, 2022, he attended Congregation Zemach David several times a week and engaged in

religious observations with other members and other Jews every day multiple times a day.

THE COURT: Did you say "several" or "seven"?

MR. MORRIS: Several.

THE COURT: Again, you can clarify it in the supplemental declaration and also indicate whether that's sort of on average or what it is, if it's not consistent.

But do you know: What does "several" mean?

MR. MORRIS: Several times a day typically for a religious Jew, minyan, the morning, wrap tefillin. Usually these things would take place. Especially, for instance, Plaintiff Goldstein is very similar to Plaintiff Mann in the Antonyuk case. The shul is literally right across the street.

These just so matter of factually occur every day. It could be in excess of three to five.

THE COURT: Just so that I understand, with regard to Zemach David that Plaintiff Ornstein attended prior to September 1 every day multiple times a day.

MR. MORRIS: Your Honor, that could be wearing kippah, wrapping tefillin, wearing a yarmulke, putting on tzitzit. All of these acts of religious observance occur at different points throughout every day. And minyan could occur morning/afternoon. If there is any sort of kiddush special occasion or just regular prayer, your Honor — before a meal, after a meal.

THE COURT: Again, my question was limited to places of worships. I understand that many of the things you just mentioned could happen in a places of worship but don't necessarily have to happen with regard to a place or worship, at least with regard to that specific question.

With regard to Plaintiff Goldstein now, I think I've covered the questions with regard to Plaintiff Ornstein. If I haven't, obviously as you go through this with your clients and craft the supplemental declarations, you can fill in the gaps of things that I may have missed or clarify what was said today.

So in paragraph 21 of his declaration,

Plaintiff Goldstein states that he no longer attends Bnei

Matisyahu with as much frequency as he did before the law went
into effect.

So I guess the first question I have is: How frequently prior to September 1 did Plaintiff Goldstein attend Bnei Matisyahu?

MR. MORRIS: Plaintiff Goldstein attend approximately four times a week prior to September 1, 2022. Each time prior to September 1, 2022, he carried a firearm.

THE COURT: Okay. I think that answers the second question. In other words, every time he would attend, he would go to Bnei Matisyahu, after he obtained his license, he would carry his firearm.

1 MR. MORRIS: Yes, your Honor. 2 THE COURT: All right. 3 MR. MORRIS: And I think your Honor is going to ask 4 after September 1, 2022. 5 THE COURT: Correct. MR. MORRIS: With the same caveat, Plaintiff Goldstein 6 7 would attend Bnei Matisyahu once every other week after 8 September 1, 2022. 9 THE COURT: With regard to the same question, with 10 regard to the question now, I'm just talking about Bnei 11 Matisyahu. In the once a week after September 1, are you saying 12 13 he did not carry his firearm? 14 MR. MORRIS: Your Honor, he remained religious, but 15 yes. He complied with the law. He did not carry a firearm. Ι 16 should note that he's in Florida now. He's got a license to 17 carry in Florida. He'll be in shul today, and he'll observe 18 Sabbath into tomorrow carrying a weapon. 19 THE COURT: So he has a license in Florida also? 20 MR. MORRIS: He does, your Honor. 21 THE COURT: Does he live part time in Florida? MR. MORRIS: I think he visits. 22 2.3 THE COURT: How many licenses does he have? 24 MR. MORRIS: I'm aware of at least two, so the

New York and the Florida one. But I believe he might have

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1 another carry.

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THE COURT: Okay. In connection with the supplemental declaration, I'd like to know how many licenses

Plaintiff Goldstein has.

Similarly, with regard to Plaintiff Ornstein, do you know whether Plaintiff Ornstein -- besides the New York license, does Plaintiff Ornstein have other firearms from other jurisdictions?

MR. MORRIS: I do not believe so, your Honor.

THE COURT: Okay. Again, if you can just confirm that in the supplemental declaration.

So with regard to Plaintiff Goldstein, how many times a week did he attend other shuls and, when he would go to those other shuls, would he carry his firearm?

MR. MORRIS: So when we spoke to him last night, he did attend other shuls at various degrees because his license was limited to the premises of Bnei Matisyahu.

THE COURT: Okay. So Plaintiff Goldstein's license is limited to carry into Bnei Matisyahu.

Plaintiff Ornstein's license, is it a general conceal carry permit and not limited to Congregation Zemach David?

MR. MORRIS: Yes, your Honor.

THE COURT: So after September 1 -- I apologize. You may have answered this.

So after September 1 of 2022, how many times a week

did Plaintiff Goldstein attend other shuls?

MR. MORRIS: He didn't provide an exact number. But in varying degrees, he visited other shuls. Again, sometimes the congregation is in another building. Right now he's in Florida, for instance. He'll be in other shul. I'm not sure if that's geographically limited. Like I said, your Honor, both plaintiffs are available. I'd love for them to address the Court, if possible.

THE COURT: Sure. If I was going to take testimony, I would want them here. I would want to be able to observe them. Doing it on the phone is not efficient in my view.

In terms of Plaintiff Goldstein, you don't know exactly how many times a week he would attend other shuls.

Do you have a sense? Was it more than once a week?

MR. MORRIS: So, your Honor, to be clear, he's limited his attendance at his shul and other shuls. To the extent that he can carry, like in Florida, he's continued to go to shuls. My understanding is it's diminished as to before September 1, 2022. But certainly we're going to provide that to your Honor.

THE COURT: Okay. Also do you know when he attends other shuls, when he attends shuls in Florida -- obviously this wasn't one of the questions. I didn't know he had a firearms license in Florida -- does he always carry his gun?

MR. MORRIS: In shul, yes. He carries a weapon. A firearm I should say.

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THE COURT: So whenever he goes to shul in Florida, he carries his firearm?

MR. MORRIS: That was my understanding. It was a little late. He had gotten off the plane around 1:00.

THE COURT: With regard to that, since we hadn't really discussed it, you can follow up with him on that and how long he's had the Florida license. And if you could attach a copy with the same sort of instructions with regard to redaction and stuff like that, of the Florida license.

I guess I would ask that to the extent there are other -- it sounds like it just may be New York and Florida.

To the extent there are other ones, if the supplemental declaration could address that. I think that covers the questions for Plaintiff Goldstein. As I said, if not, I'll get the answers in the supplemental declaration.

With regard to Congregation Zemach David, when did that congregation open?

MR. MORRIS: Congregation Zemach David was established prior to 2012. Plaintiff Ornstein began attending after he moved in 2012 to the immediate area.

THE COURT: And I apologize. Remind me again when he obtained his license.

MR. MORRIS: I believe it was 2009. It is.

THE COURT: Okay. Do you know whether prior to 2012, between 2009 and 2012, in the shul that Plaintiff Ornstein was

attending, did he carry his firearm during that time period?

Do you know?

MR. MORRIS: Yes, your Honor. My understanding, as per my conversation with plaintiff, is he carried the weapon everywhere, unless he was, of course, restricted.

THE COURT: Let me ask, and this is in regard to both. I just want to be clear.

Were there any occasions where either

Plaintiff Ornstein or Plaintiff Goldstein attend places of worship that weren't shuls?

In other words, at times folks, who are in a particular congregation or otherwise, may go to other places of worship.

Did that happen?

MR. MORRIS: So, your Honor, they went to places like office buildings. But I think your Honor is asking maybe they went to a wedding of another faith.

Is that your question?

THE COURT: And I don't know. Or visited a clergy in a church or in a mosque or had meetings where they attended such things. That's what I'm talking about.

MR. MORRIS: So religious observation occurred regularly within the home, within various office settings. I don't have knowledge -- I know we asked them about mosques among other things. And they've never been to such a thing,

aside from the court case referenced that was referenced by the Court.

So I'd have to follow up with anything on other religions. But certainly the worship occurred in the home, outside the home, in office buildings, and other places.

THE COURT: To be clear, I'm just saying physically going to another places of worship. I'm not necessarily saying they were going there and engaging in any aspect of their religions. What I'm saying is just physically visiting those locations. If so, when they went to those locations, did they carry their firearms.

In paragraph 43, it says: "Congregation Bnei Matisyahu is a membership-based Jewish congregation composed of approximately 25 families."

So the question I was: How many folks is that? In essence, adults and children and the like.

MR. MORRIS: So Plaintiff Goldstein submits that there are 30 to 40 adult members of Bnei Matisyahu.

THE COURT: And also in paragraph 43, it states that the Congregation Bnei Matisyahu — that the existence depends on contribution from its members, the 30 to 40 folks you just mentioned.

Does Bnei Matisyahu receive contributions from individuals or entities that are not members of the congregation?

1 MR. MORRIS: We asked him this question. 2 Plaintiff Goldstein submits that, to his knowledge, Bnei 3 Matisyahu does not receive contributions or donations from 4 individuals or entities that are not members of the 5 congregation. 6 THE COURT: Okay. Does that include governmental 7 entities? 8 MR. MORRIS: I believe so, your Honor. 9 THE COURT: Okay. Again, if that requires 10 clarification in the supplemental declaration -- by "that" I 11 mean sort of any sort, whatever it may be, including COVID 12 relief funds, for example. 13 Now, are plaintiffs arguing that places of worship do 14 not have a right to exclude individuals who are carrying firearms? 15 16 MR. MORRIS: No, your Honor. I conferred with them, 17 and under Penal Law Article 265, the place or worship is a

private entity which has the right to exclude guests from carrying firearms.

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But as the case of Antonyuk, 22 CV 00986, docket entry 27, a recent case, said, there are exceptions. But it's unheard of that the government would regulate private property in this manner, private property owners. So we're not saying that.

THE COURT: I guess I'm asking a little bit of a

different question. I'm not going about government regulations of that.

I'm just asking, whether the plaintiffs are making the argument now or even intend to make it in the future, that they have a right to carry a firearm into a place or worship that may have a different view of allowing people to carry firearms in their place or worship.

MR. BENNO: Your Honor, no, they're not. Obviously all places of worship are private. There's establishment clause issues if they were public. Private entities can exclude weapons possession. They can set whatever terms that they wish, as long as they're not discriminatory, to allow people to come in or to exclude them from coming in.

And individuals have to abided by that. Otherwise, they'll be trespassing. If they trespass, then they can avail themselves of whatever criminal statutes exist to enforce the trespassing laws. So these lead to the private entities that can decide for themselves.

THE COURT: Just in connection with the plaintiffs' attendance at other shuls and to the extent they carried firearms to those other shuls, did those shuls either know they were carrying a firearm or did they inquire about whether those other shuls had any regulations on the folks bringing firearms into the shul?

MR. MORRIS: Your Honor is referring to prior to the

September 1, 2022, day. Is that right?

THE COURT: Yes. But to the extent -- yes, because, as I understand it -- again, I think after September 1, with regard to places of worship and with regard to shuls, neither defendant, as I understand it, carried their firearm. In part like Plaintiff Goldstein, as I understand it, could only carry a firearm to Bnei Matisyahu. But neither one carried a firearm to other, as I understand it. So, yes. I'm referring to prior to September 1.

MR. MORRIS: So Plaintiff Ornstein carried without restriction, your Honor. My understanding is that it was known. One of the questions that your Honor asked was were other members carrying. It was known that persons carried. I assume there was an inquiry, but I don't have that information.

THE COURT: Okay.

MR. MORRIS: Again, your Honor, it skirts very close to the Fifth Amendment rights of my clients, again because they fear prosecution. I would love to have a full, open record for this Court. If we could get a stipulation from defendants today, I'd be glad to do that.

THE COURT: Just to be clear, the question is, with regard to prior to September 1, to the extent Plaintiff Ornstein carried his weapon to other shuls or places of worship, did those places of worship either know that he was carrying a weapon and/or had he, prior to going, had he already

determined that they did not have restrictions on folks carrying firearms into their place or worship?

MR. MORRIS: I believe that was a discussion. In terms of the carry-on, it's prominent. You could see the attachment at one's hip of the firearm. We could certainly clarify, but I believe it was communicated and all knew that the firearm was there.

Just to be clear, that was just Ornstein. That's just Ornstein because, again, Goldstein was limited to the premise of Bnei Matisyahu.

MR. BENNO: Your Honor, if I may.

THE COURT: Yes.

MR. BENNO: I believe the answer to that question is in the declaration of Meir Ornstein in paragraph 6 where he avers: "Whenever I attended Zemach David, I carried my concealed handgun." If your question was limited to Zemach David. I don't know if your Honor was referring to other places.

THE COURT: No. I actually was asking about other places.

MR. BENNO: Forgive me. I misunderstood.

THE COURT: That's okay. Although I think I had previously -- counsel, I think you're right. I previously asked that question. Paragraph 6 does say that Plaintiff Ornstein carried his handgun when he would go to

Zemach David prior to September 1 of 2022, each time he would go.

All right. So I think we've sort of dealt with 9A and B. And I think there is still some information that plaintiffs need to round out to complete those answers.

I guess Plaintiff Goldstein, as I understand it, has not because his carry permit was always limited to Bnei Matisyahu. So he did not carry his weapon, as I understand it. But, again, you can clarify as needed.

Now, I think I know the answer to number 10 is -So is the permit for Plaintiff Goldstein that he can
carry his gun, prior to September 1, 2022, when he's going to
and from Bnei Matisyahu?

In other words, I know he could carry in there. I'm assuming it also means to and from he could carry.

MR. MORRIS: When he spoke to him, he says he only has a premise license. He's only allowed to carry the weapon at Bnei Matisyahu. Right now, he can't carry his gun at Bnei Matisyahu, even if the building is empty.

THE COURT: I don't know what the rules are in terms of whether that means when he's transporting the weapon. Let's say he's in his car, whether he has to have it in a lockbox or whether he can have it on his hip so to speak. I don't know what the limitations of that are.

MR. MORRIS: Your Honor, it's a curious circumstance

that unfortunately citizens of New York City have had to face for quite some time now.

THE COURT: I'm not sure exactly what you're saying.

Are you saying that citizens of New York, that everybody can't get a permit?

Is that what you're saying?

MR. MORRIS: The permitting in general, your Honor, the nest of regulations here that people are supposed to figure out and comply with here, your Honor.

THE COURT: Okay. You're here for the specific case that you've brought. To the extent you have some other agenda, in other words, that's separate, and you'll bring other cases.

So I understand what you were saying, but I guess one step at a time is what I would say.

I'm sorry. Mr. Benno, did you have something?

MR. BENNO: Yes, your Honor. As far as that question as to whether the law permits him, even though the license to possess is only on the property of Bnei Matisyahu, whether he's allowed to transport it and, therefore, go off the premises, we can inquire about that and include that in a supplemental.

THE COURT: That's fine. I'm sure it's somewhere in the regulations because I assume there are folks who have licenses to go to ranges and targets and certain things. They probably know how they need to transport it. That would be fine.

So to question 11 for Plaintiff Ornstein, it sounds like we have an answer to that, that prior to September 1, 2022, he would carry his gun whenever he would leave his home. If there is some distinction, that's fine. You can let me know later on.

So what specific terms do plaintiffs allege are vague in the statute at issue?

I say "statute at issue." The plaintiffs, as I understand it, it's really with regard to -- well, let me just ask that.

What are the phrases or words that are at issue?

MR. BENNO: Your Honor, boiled down, to Penal Law

265.01-e(2)(c), that specific statute, the vague wording are

"places of worship" or "religious observation."

So we submit that "places" modifies both the word

"worship" and "religious observation." And they're separated

about a disjunctive, the "or." So that phrase, in and of

itself, is, in total, ambiguous and, even broken down into its

constituent parts, doesn't give guidance. "Places of worship"

is ambiguous and vague. So is "places of worship."

THE COURT: So let's take those one at a time, first places of worship.

How is it that the terms "places of worship" are vague?

MR. BENNO: Well, as my co-counsel had mentioned

before, your Honor, a "place or worship" is, I would submit, different than a "house of worship." Somebody might understand a "house of worship" could be -- the heartland would be a synagogue, a church, a mosque.

A "place or worship" could be an office building. It could be if somebody is on the street with wearing a prayer shawl walking to their synagogue. There are any number of places.

For instance, in the holidays that just passed, Jews will congregate by a body water, oftentimes at a park and in a public place to engage in a ceremony called Tashlich which is the casting of breadcrumbs into the water symbolic of sins.

That is a place or worship.

There are any number events in the Jewish life cycle and in the Jewish day where there are ritual observances that would fall into the category "worship" that do not occur within the four walls of a structure like a synagogue or a church.

THE COURT: I think though, at least in my view, that seems to be conflating places of worship with places of religious observation.

This goes to the construction. If you go to the dictionary, we can look up "places of worship," and I think we could find a definition of "places of worship."

Now, I haven't looked at the definition for "house of worship." You raised the issue.

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How is "house of worship" in your argument, different than a "place or worship"? And have you compared what the dictionary may say about each of those?

MR. BENNO: I have not compared to the dictionary, your Honor. I would submit that a "house" would connote a physical structure. I would submit that a "place" is a much broader definition than a "house," and the contours of that are really undefined.

I do agree, to the extent we made this argument in our papers, that the second half of the statute, "religious observation," is exponentially more vague than "place or worship."

But I don't concede that "place or worship" is sufficiently defined to put people on notice of what is encompassed by or to put those who enforce the law on notice of when somebody traverses the law.

THE COURT: Let me ask: In connection with either preparing your papers or in connection with preparing here, did you look, either electronically or in hard copy, at dictionaries to determine what the definition of "place or worship" might be and what the definition of "house of worship" might be?

MR. MORRIS: Your Honor, I'm looking right now, with the advent of technology. According to Wikipedia, a "place of worship" is: "A 'place of worship' is a specifically designed

structure or space where individuals or a group of people, such
as a congregation, come to perform acts of devotion,
veneration, or religious study. A building constructed or used

for this purpose is sometimes called a 'house of worship.'"

THE COURT: Sometimes.

MR. MORRIS: Sometimes. Just the other week -- was it the other week? -- we had Sukkot.

THE COURT: That definition though seems to communicate that it's sort of reverse of what you're arguing; in other words, that "place of worship" is a structure like a church, synagogue, mosque. And then there is some subset that is part of a "house of worship."

In other words, I don't know what that would necessarily be. Again, this is Wikipedia. But I was thinking more in terms of.

MR. BENNO: Webster's.

THE COURT: Ideally Black's Law Dictionary or something like that. Again, what I'm driving at is: Are you saying that I shouldn't apply the normal process of statutory construction here?

MR. BENNO: Your Honor, I think that "place of worship," to answer the first part of your question, does go well beyond the physical structure.

As my colleague was just saying, Sukkot is an example. There was this structure, these huts, where Jews observe the

holiday. It's an outdoor hut where they have to be able to see the stars. They pray in there.

But I don't think that if we had a dictionary definition that they would define a Sukkot, which is the hut, as being a "house of worship," which is, if you even look at the -- well, that being said, I also mention where we have individuals assembling for prayer in office buildings, as they frequently do, that becomes a place of worship, a devotion. But it is not a synagogue.

So to answer the second part of your question -
THE COURT: Is that a common use of the term? I

understand that as a matter of argument, in particular where

someone is extremely devout, folks may pray and do religious

acts in various places and, therefore, wherever they are -- is

the argument, wherever they are, that's a place of worship?

If so, how is that different than -- I guess I come

Has there been a distinction in the law with regard to "house of worship" versus "place of worship"?

back to the "house" versus "place."

MR. BENNO: I don't recall researching that particular issue, Judge. So I don't the cases to be able to provide to you that would say whether there is or there is not. But I would say that in this particular — you asked about whether you can apply traditional rules of statutory construction to this.

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And I would respectfully submit the answer is no because — we are somewhat I guess skipping now. This is the vagueness argument. The standard here has to be "readily susceptible." The ambiguous wording has to be "readily susceptible" to a narrowing construction that would make it constitutional.

Here, it's a bit of a knot because there is no construction of this statute that will ever make it constitutional. Even if you were to say that a "place of worship" means what we all think of a "house of worship" being, a church or a synagogue, a building, an edifice where prayer occurs, that would not obviate the First Amendment problems that we have with the statute. Nor would it eliminate the Second Amendment issues. Nor would it eliminate the Fourteenth equal protection issues. So there is no narrowing construction, even if you did apply this, that could in any way save the statute.

That being said, the Supreme Court has been very clear that where there is a disjunctive, the two terms are different. So even if your Honor were to find that a "place of worship" is a synagogue or a church and can interpret it that way, that wouldn't save the second half of the statute.

THE COURT: Are you saying that I can apply the statutory construction rules but that, if I apply then, the statute fails?

1 MR. BENNO: No.

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THE COURT: Or are you just saying you don't even get to statutory construction?

MR. BENNO: I'm saying that -- well, thank you. I should have clarified this.

You can't apply statutory construction here for the reason I just said, because there is no constitutional way to interpret this statute. So you don't have to construct it a particular way at all.

But second, if you did apply that, you would be doing exactly what the Supreme Court proscribed in *Virginia v*.

American Booksellers where it says that a court may not rewrite a law to conform it to constitutional requirements.

So if there is some way to interpret this that you can see that we don't -- I don't think there is one -- but you'd be essentially rewriting a law, which would be legislation. And the Supreme Court has said no.

So you can't rewrite it. You can't construe it in a way that comports with the construction. And I point out *Reno v. ACLU* is very clear. Where the wording is open-ended, as this one is -- we've spent a few minutes now discussing all of the different permutations of what a "place of" worship is and whether it is the same as a "house of worship" and what is the difference between that and a religious observation. That underscores and highlights the fact that this is ambiguous.

And the court in that case, in *Reno*, said that the open-ended character of the statute that was being challenged there provides no guidance whatsoever for limiting its coverage. The same is true here. There is no guidance in the statute as to what was intended by this. The wording itself sheds no light.

THE COURT: Okay. Let me ask: In terms of the argument plaintiffs are making, is the claim that if someone prays in a location that's not a synagogue, that, wherever that is, is a place of worship?

MR. BENNO: That appears to be what they've written into law.

THE COURT: So if a student prays in school, that becomes a place of worship?

MR. BENNO: It does. But the interesting thing with that example, your Honor, is that they've chosen to include schools in their list of sensitive places, separate and apart from — there is a separate category dedicated exclusively to places of worship and religious observation. It's not one set of terms separated by commas in a serial set of terms.

So there is another exclusion for sensitive-place designation for schools. So nobody is allowed to bring a gun under this statute into a school anyway, regardless of this.

But, yes, there is an overlap. If you pray in a school -- for instance, the *Bremerton* case where the coach took

a knee on the field of the football field after the game, most certainly it's a place of worship and religious observation.

And as you correctly noted, it would present not only the free exercise and the ambiguity issues under the Fourteenth Amendment and Second Amendment issues, but it would present an establishment clause violation as well.

THE COURT: Let me ask. So similarly, is the claim also that every time someone prays in a place, it really becomes a place of religious observation?

MR. BENNO: How can it not?

THE COURT: And so, in your argument, the two terms, "place of religious observation" and a "place of worship," are both ambiguous and would cover the same thing? In terms of outside a shul for example.

MR. BENNO: I submit, your Honor, that we don't know where those boundaries are, and nobody knows where those boundaries are. That is the problem.

But "worship" connotes -- maybe I'd have to resort to the dictionary for this. But I would think a common understanding of "worship" is some sort of prayer activity.

By the way, Employment Division v. Smith specifically says this. The Supreme Court, religious exercise includes not only actions such as wearing a kippah or wearing a tallit or devotion or taking communion, to take it out of the Jewish context, but abstentions as well.

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If you refrain from eating certain dietary food, if you refrain from taking certain modes of transportation, those are the terms that *Smith* pointed-out. That's religious exercise.

I can't see a world where "religious exercise" is different, because that was the phrase that they were analyzing, is different than "religious observation." So here, there is an endless list of activities that fall under "religious observations" that would not fall under the category of "worship."

THE COURT: Let me turn to the defendants.

How do you define a "place of religious observation"?

MR. CONRAD: First off, I do want to briefly address "place of worship." We would ask if they were contending that that is vague, and I think they said that they were. I do want to note that their papers don't seem to have made that argument. So I think their papers simply focuses on the religious observation. So I just want to point out that I think that is not something that we heard before from them.

THE COURT: Go ahead.

MR. CONRAD: With respect to "religious observation," the two parts of this section here inform the other. I think, when you look at it, the core of section is clearly things like synagogues and churches and places like that.

I don't think we need to reach edge cases here today,

and I don't think the existence of edge cases renders a statute facially vague. But I think it's enough to say that, for example, not every religion might use the term "place of worship." You can think of places that might not strictly be places of worship but have the same character.

THE COURT: Let me ask, because if we're going to -first of all, is there an example of a religion -- again,
because "place of worship" it's in a statute. So it's a
secular definition.

MR. CONRAD: Yes.

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THE COURT: So I guess the first question I have, because you had made the statement that there may be some religions that don't refer to "place of worship."

Is there something that comes to mind?

MR. CONRAD: I'm not an expert on any of these religions but maybe something like a Christian Science reading room or something like that or a monastery, something like that, places where the term "worship" might not be perfect.

Your Honor, I would also want to note that under a common sense reading here, we're not talking about someone's house when they're observing Shabbat or on the street when they're wearing religious garb.

I think, for the purposes of the vagueness analysis, it's very clear what the law covers. What the law doesn't cover, the kind of things I just said, is also clear. And the

fact that there might be edge cases between that does not render the law facially vague. It just means that at some point there might have to be "as applied" challenges.

THE COURT: What is the difference that the defendants would draw between a "place of worship" and a "place of religious observation"?

MR. CONRAD: Well, I don't know that, again, I can answer every edge case as we sit here today.

THE COURT: I'm not even talking about edge cases.

I'm saying: What is, as part of the statute from the

defendants' view -- what is -- because they are, or are they

not separate terms in the statute?

MR. CONRAD: They're separate, but I think one informs the other. And I think, again, maybe the best way to look at it is that the "place of religious observation" is just meant to fill in gaps where "place of worship" might not be the exact term.

THE COURT: Isn't that the problem?

In other words, you say "fill in gaps." That's what I'm trying to figure out, what are those gaps. Let's tack a step back.

In terms of "places of religious observation," in connection with preparation of your papers, did you look in the dictionary? Or it's all Wikipedia? Is that defined anywhere?

MR. CONRAD: I haven't found much actually for the

term specifically "place of religious observation." But, again, I think it's supposed to refer to places of the same character. It's not supposed to refer to places like someone's home or on the street. And I think that's clear.

THE COURT: Why is that clear?

MR. CONRAD: As a matter of a common-sense reading, I don't think that this is meant to cover someone's private house when they're observing Shabbat or they're observing some other kind of religious observation when they're in their house.

THE COURT: The intention, I understand that.

Was there any discussion about what the difference would be between a "place of worship" and a "place of religious observation"? Again, inside the legislature, outside the legislature, whatever it may be.

MR. CONRAD: In terms of the drafting of the legislation and things like that, I'm sorry. I don't specifically know.

THE COURT: And you mentioned that "places of religious observation" would -- I think you said "fill in the gaps" or something like that.

Do you have something in mind? In other words, what would that be? You mentioned I guess other religions that might not be defined, the Christian Science reading room or something like that.

So wouldn't that cover, to the plaintiffs' point --

I apologize. Was it the structure created on Sukkot?

MR. MORRIS: Yes, your Honor.

THE COURT: So wouldn't a "place of religious observation" include that?

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MR. CONRAD: I'm not sure that can be answered in the abstract without more facts about where it's located or anything like that. I think that might be the kind of case that could be the subject of a future as-applied challenge but not the case that we have here I don't think.

THE COURT: You raised the Christian Science reading room off the top of your head. And I recognize that -- again, I'm trying to, in my own mind, figure out what the distinction is between the "place of worship" is and the "place of religious observation."

I guess I sort of asked already.

Do you claim that a "place of religious observation" has a common meaning?

MR. CONRAD: I think it is just a question of common sense. I mean, again, I think you look at something like someone's personal house, and that's not intended to be covered by that. I think that's just as a matter of common sense.

THE COURT: You say "not intended." So it's the intention of the legislature or the executive that proposed the legislation.

But what about the party, the public? In other words,

in reading the statute and notice to the members of the public.

MR. CONRAD: I've been saying "not intended." I think that also would include "not interpreted." I think a common-sense interpretation, there would be the same answer.

THE COURT: Okay.

THE COURT:

Sure.

MR. CONRAD: I also want to point out something I noticed. Apologies if I'm getting too far afield on the vagueness issue here. But even in the plaintiffs' reply brief -- I think it's --

THE COURT: Just take your time. You can slow down.

MR. CONRAD: In footnote 7 of the reply brief, it's a quotation from a case. But they are applying it to themselves. They say: "There is no question as to how the statute will be applied."

So I think there is even some inconsistency from the plaintiffs as to whether they are interpreting this as vague.

MR. BENNO: May I respond to that briefly, Judge?

MR. BENNO: Very briefly. What we're getting at here is that our clients will be arrested and prosecuted. That's what we mean. There is no question that if they're in a Sukkot or they're outside, whatever, they're going to be in violation of this law, and they'll be arrested and prosecuted. That's the as-applied challenge. It's not that we're saying that there is an understanding as to what the parameters are of

1 | these terms.

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MR. MORRIS: Your Honor, just to be clear, an edge case means my client gets arrested. That gun is removed from him. And it's the most debilitating process of which there is no coming back from. It's irreparable.

My colleague teaches at Touro Law. I was lucky enough to go there. If you go there on Sukkot, there will be a structure on the side of the building. And inside the school, there is a shul, there is a Torah, and ten men congregate what's called a minyan.

So the idea that one edge case or, if they decide to arrest all ten of them, it will be an edge case, my client should not have to suffer or even worry about such a thing that would chill his First Amendment rights.

THE COURT: Let me ask defendants a question which relates. I'm not sure if it's something I wrote down.

Do defendants have a current intention, in light of the several cases, the case in the Northern District, the case in the Western District, to enforce the section or the subsection at issue in the case?

MR. CONRAD: Your Honor, I don't think my clients are the ones directly responsible for on-the-ground enforcement decisions. So I'm not sure I have an answer to that.

But I would just say that I think that it's fair to presume that these laws will be enforced by reasonable people

1 | in a reasonable way.

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THE COURT: You mean law enforcement.

So let me turn then to counsel for the city.

Is the NYPD going to be enforcing this particular portion of the law?

MR. CIAPPETTA: I'm not aware of any enforcement to date, your Honor. We are not taking the position that what's happened in the other districts of the state prevent that enforcement from happening.

THE COURT: Okay. In the briefing, there is an argument that's made -- let me sort of flip it on the plaintiffs -- to say they haven't shown that they are in danger of being arrested for this.

But here, you've indicated that in terms of enforcement, the NYPD -- it's like a statute on the books for anything else; in other words, it will be enforced.

MR. CIAPPETTA: I can't say it will be, but it may be enforced. We're not taking the position that the stay applies to us and that we're staying ourselves for lack of a better word.

THE COURT: Okay.

MR. CIAPPETTA: But I do want to note our argument was a little different on that. I think part of why we're saying there is not a danger of enforcement action is because the plaintiffs in their declarations — at least one of them said

that because of the law, they are not carrying the firearm into the shul. So if they are not carrying the firearm into the shul or elsewhere, there could be no enforcement action because they haven't violated the law.

THE COURT: I guess the issue, yes, because they're trying to abide by the law. If they did, they would be in violation of law subject to arrest.

MR. CIAPPETTA: Potentially, yes. But there are standing cases that say you have to -- and there have been cases where they've been dismissed recently.

THE COURT: That you have to be arrested?

MR. CIAPPETTA: Well, that you have to state an intention to engage in proscribed conduct.

THE COURT: Let me ask the plaintiffs: Do you know whether your clients have an intention to, in essence, carry—at some point in the future, in other words, let's say this drags on for however long, do they have an intention to carry a firearm into a place of worship, a shul?

MR. BENNO: If I may, your Honor. I'd first like to say I think that --

THE COURT: You don't believe that's the standard?

MR. BENNO: No, because they are giving up -- there's a tradeoff here: They're carrying their firearm as they have a constitutional right to do; they're giving up some religious exercise. If they're engaging in a religious exercise, they

have to give up their firearm.

There is a sacrifice there of changing their behaviors. So there is standing. There is a constitutional harm here where they say, I am going to go into a synagogue with my gun or not.

THE COURT: Let me ask Mr. Fischer a similar enforcement question in terms of the clients that you represent.

MR. FISCHER: Judge, to date, there has been no enforcement in the county of Rockland. I don't believe it's been a conscious decision. I just think no incidents touching upon the statute have occurred.

Speaking to my clients right now, we're not taking any position on the controversies of this case. So I would imagine there would be no enforcement until this Court decided the ultimate issues, Judge.

THE COURT: Okay. I'll just ask, again, on that narrow issue, if you could supplement the record to indicate that the position that you've taken in your papers covers that your clients will not be enforcing and what the parameters of that is.

MR. CONRAD: Your Honor, I don't know if you want to save it for argument time or to address any other vagueness issues from our perspective.

THE COURT: Sure. In a moment. I just had a

follow-up question for all parties.

Is anyone aware of enforcement anywhere in the state of New York of this statute when it comes to places of worship or places of religious observation?

First, the defendants.

You have to answer out loud.

MR. CONRAD: I am not aware of any.

MR. CIAPPETTA: I'm not aware of any, your Honor.

MR. FISCHER: I'm not aware of any, your Honor.

THE COURT: Plaintiffs?

MR. MORRIS: Your Honor, the only thing I'm aware of is the Western District of New York enjoining the statute.

THE COURT: I don't know the answer to this. But was that in connection with an individual who had been arrested after the enactment of the statute?

MR. BENNO: It wasn't an arrest. It was a pre-enforcement challenge. And the judge found on almost identical circumstances. They were not Jewish, those plaintiffs. They were pastors.

But they found that there is standing because, specifically because, there is a credible threat of prosecution because the law presumes that when there is a reason why at least, on the books, a criminal law, that the state is going to enforce it.

We've already gone through it in the papers. So I'll

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rely on those. But there have been numerous statements by both the governor, by the state police, that they intend to enforce this law.

So, you know, I think the *Hardaway* case, which is the Western District, goes into that in some detail.

MR. MORRIS: Your Honor, we're not aware of a felony prosecution, but that's what's at stake here. It's a felony.

THE COURT: Again, I'm just trying to understand where things currently stand and whether or not there's been enforcement to date.

MR. BENNO: By the way, Judge, on that I would just say that the *Babbitt* case, the Supreme Court from '79, we just heard defense counsel say that — they have not disavowed any intention of enforcing this. And that's the standard in the Supreme Court. If they haven't disavowed, then there's a credible threat.

THE COURT: Let me ask defendants this because the argument is that plaintiffs haven't shown that they're in danger of having this enforced against them.

Why isn't it sufficient that it's a statute that's on the books, a criminal statute that's on the books, even if it has not yet to be enforced?

Why isn't that sufficient for standing purposes?

Anybody. Maybe it's for the city I guess.

MR. CIAPPETTA: I mean, the case law seems to go

beyond that. We cited to the recent *Frey* decision that is in the Southern District as well. It was involving a penal law statute. And there they said it just wasn't enough and some-day intention is not enough to establish the intent part of it.

Secondly, there has to be more. It can't just be a statute on the books. It has to be that that person was either enforced against previously or somebody specifically told that person.

THE COURT: What about a person who previously had carried a firearm to a place of worship, to a shul, and has, since the enactment of it, because they don't want to be subject to arrest, stopped?

Why isn't that enough?

MR. CIAPPETTA: I don't think it would be.

THE COURT: But why? In other words, specifically — again, without getting into whether or not use of a firearm or having a firearm is somehow tied to their religious observation, if what they've stopped doing or they've least curtailed in some degree, is going to the shul, which is what the statute basically says it proscribes.

MR. CIAPPETTA: Right.

THE COURT: So why isn't that enough for standing purposes?

MR. CIAPPETTA: Also just to back up a little bit.

1 THE COURT: Sure.

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MR. CIAPPETTA: We asserted a very limited standing argument. We're not saying they don't have standing for any of their claims here.

We were asserting standing issues only with respect to the Second Amendment claim because on there, we feel that there is very solid case law, the Frey case and then the recent Second Circuit case. I believe it's John Does 1 through 3 v. Suffolk County.

So to my, in those particular areas, it's a very tough test, and I think it requires a lot. It's very demanding of standing.

THE COURT: Okay.

MR. CIAPETTA: While it might make sense, the change of behavior, from a layperson's perspective, the cases seem to require more, at least with respect to the Second Amendment argument. We haven't asserted standing with respect to First Amendment or equal protection or the other issues.

THE COURT: Let me ask question 15, just so we can get through.

Prior to September 1, did any members of Bnei

Matisyahu carry firearms, other than one of the plaintiffs?

MR. MORRIS: Plaintiff Goldstein says no, no one else except for him.

THE COURT: Similarly, prior to September 1, 2022, is

any members of Congregation Zemach carry firearms into Congregation Zemach?

MR. MORRIS: Plaintiff Ornstein stated yes. There are other members who did.

THE COURT: Do you have a sense of how many folks we're talking about? That's okay, because I didn't ask the question. If you could determine — again, that is only obviously within your clients', in the plaintiffs' knowledge, of how many folks.

Also I don't think I asked. How many members are there of -- since Plaintiff Ornstein joined the congregation of the Congregation Zemach, how many members are there of the congregation?

You may not know that. If you could just, again, in the supplemental declaration, just include that, just so that I have a sense of that.

Now let me ask: Are plaintiffs arguing that the carrying of a firearm is an integral part of the practice of their religion?

MR. CIAPPETTA: I'm sorry, your Honor, to interrupt.

I just wanted to -- I wasn't sure of the sequence of today's argument. We did have other points we would like to address on vagueness. I don't know if we'll be arguing separately after the questions.

THE COURT: I'll allow, after we finish the questions,

an open period. In all likelihood, we'll probably take a break in a few moments and then come back to complete the argument.

MR. CIAPPETTA: Okay. Thank you.

THE COURT: With regard to the question, are the plaintiffs arguing that a concealed carry -- that carrying a firearm is an integral part of their religion?

Question 18.

MR. MORRIS: Your Honor, after conferring with the plaintiffs, we submit that Jews are not allowed to engage in religious worship while carrying a firearm. If you carry a firearm, you cannot exercise your religion.

THE COURT: So what happens when the plaintiffs carry their firearms into the shul? Do they have a lockbox that they put the firearm in while they pray? Before September 1 of 2022.

MR. MORRIS: Your Honor, no. They carried.
Unfortunately, the circumstances that gave rise to their carries, they carried on them.

THE COURT: I'm sorry. Could you repeat what you said then. I think I misheard then.

MR. MORRIS: So Jews are not allowed to engage in religious worship while carrying a firearm at this point.

THE COURT: At this point. My question is though:

Let's say before September 1 of 2022. It's also as a general matter.

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Is the carrying of a firearm somehow integral to their practice of religious?

MR. BENNO: Before September 1, 2022, your Honor, we would submit that for our plaintiffs, yes, because the precepts of the religion dictate that they have to -- they're obligated in fact to -- protect life. They're obligated to protect not just their own lives but other peoples' lives.

And given the circumstances of the anti-Jewish hate attacks, Zemach David shul is literally a stone's throw away from the Chabad house where a madman went in with a knife and killed the rabbi and stabbed other people a couple years ago.

Yes. So this is a community that's been targeted. So for them to protect life, that is a religious obligation on them. So to the extent that, yes, carrying a gun advances that religious obligation, it is part and parcel of their religious practice.

THE COURT: As a general tenant of many religions, there is this idea that you are to protect life. That means, everybody, everybody should be able to carry a gun. Right?

MR. BENNO: I'm not a Rabbinic scholar on that, your Honor. It is certainly not something sacramental, if that's your question, is it on the same level.

THE COURT: It is. So let's take it a step back from the self-protection or protecting others. And I understand that tenant.

1 But is it part -- as you said, part of the religion. 2 MR. BENNO: If the question is: Is it part of the 3 sacrament, is it part of the liturgy, is it part of that, then 4 the answer is no, it is not. But we submit that it does 5 further the broader objectives and tenants of the religion. 6 Either way, the fact is they can't practice their faith while 7 armed now. MR. MORRIS: Your Honor, just to add to that --8 9 THE COURT: But they have. They both have. 10 MR. BENNO: Perhaps at risk of being arrested and 11 prosecuted. But after September 1, 2022 --12 THE COURT: No. After September 1, 2022, my 13 understanding is both plaintiffs have attended shul without 14 their firearms. 15 MR. BENNO: Right. What my statement was -- maybe I 16 didn't articulate it clearly. It was they are not allowed to 17 18

practice their faith while armed. So they have to be disarmed in order to do it. So that is a free exercise violation.

THE COURT: Okay.

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MR. MORRIS: And, your Honor, I interject. Since your Honor -- and thank you for the opportunity to evaluate There is actually a rabbi in the audience now.

I conferred with the rabbi about this, and he does have some legal background.

THE COURT: What does that mean?

MR. MORRIS: He does have some legal background. believe he's pending admission to the bar.

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THE COURT: I see. Okay.

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MR. MORRIS: Religious Jews are obligated to protect

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life in a different manner than we would ordinarily assume.

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The duty is different. For instance, a lifequard has a duty to

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rescue someone who is drowning in the water. But a passerby, a

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Jew, has an obligation to protect life even without that duty.

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Arguably, in our civil law, we could watch that person drown if

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we're not the lifequard. A religious Jew doesn't have that

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opportunity.

We have several examples of the hatzalah and other 12

services that are required to be rendered if you are a

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religious Jew. And there are varying degrees, and there are

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different types of Jews that essentially are allowed and are

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not allowed to perform certain services.

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after a debate that could probably go on for several days

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amongst Jewish scholars, I think the consensus is clear that,

But I think what my colleague is getting at -- and

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yes. This carrying is required to fulfill some of these

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duties.

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terms of what you're saying, do they extend to all persons, not

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just folks who are of the Jewish faith?

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MR. MORRIS: I believe -- to use the drowning example,

THE COURT: Do the duties that you're describing, in

I don't think a Jew, a devout Jew, could watch somebody drown.

No. It would be volitive of their religion.

THE COURT: So for lack of a better term, if someone is in need or in danger, the obligation -- again, I understand the spectrum of what we're talking about. You say devout Jews.

If you could provide a more specific definition of that, in other words, there are folks who are reformed, conservative, orthodox.

I guess what I'm trying to figure out is: Is that a general tenant of Judaism? In other words, it may be a general tenant but that certain folks who practice Judaism don't necessarily adhere or subscribe to this general idea.

I'm just trying to figure out exactly what that, from a definitional standpoint, what we're talking about here.

Or is it easier just to say people in plaintiffs' position?

MR. MORRIS: Your Honor beat me to the punch.

Certainly orthodox. But there are likely more. I would defer.

There is a rabbi 10 feet behind me. So I would defer to him.

Perhaps after, I could provide more of a concrete example.

But, for example, hatzalah was the example we spoke about yesterday. And in Boro Park, Brooklyn, not far from here, they are required to respond. And their first responder times are between one and two minutes, because not only they're so effective, but because it's a duty. They are duty bound to

1 do this.

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THE COURT: Let me ask, in terms of this, just a followup to this, and then we'll take a quick break, which is the integral part of the practice of their religion.

With regard to the Roman Catholic Diocese of Brooklyn v. Cuomo, is there an argument -- or are you making an argument? -- that the carrying of -- that in terms of important religious traditions in the orthodox Jewish faith, that carrying a gun is akin to sort of the communion that was argued in the Roman Catholic Diocese of Brooklyn case?

MR. MORRIS: So I believe the quote your Honor is referring to is the one about remote viewing not being the same as communion. And there are important religious traditions in the orthodox Jewish faith that require personal attendance.

THE COURT: And I should point out -- and it may not be -- in my experience, it may be somewhat different.

I know that sacraments can be delivered, certainly to an Episcopal religion, to individuals who are unable to make it to a house of worship, to a church. That can be done in someone's home.

I don't know whether that was considered in the Roman Catholic Diocese of Brooklyn v. Cuomo. I don't know.

Quite frankly, I would imagine. Although I don't know, whether in Catholicism, that is something that is permitted. That's not the case obviously in front of me.

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But I think as a factual matter, at least with regard to communion, that in some aspects of Christianity, it does happen outside. It may be that within the canons of a particular religion, that there is that protection for when sacraments can be delivered.

My question is a little bit different here. It is whether with the plaintiffs are arguing that the canon regarding this is sort of akin to the taking of communion that was at issue in the Roman Catholic Diocese of Brooklyn case.

MR. MORRIS: Your Honor, I believe the concept is in tandem because the Catholics in this case were compared to the orthodox Jews in this case. So I believe what your Honor is asking — and the answer, I hope — is that it is not a religious right, the carrying of a firearm.

THE COURT: It's now a little after noon. We've been going for two hours. I do have some more questions to get through. And then I'll allow the parties to end their discussion.

But I'm going to pick up the pace I think for the latter part of our discussion. So why don't we come back in about ten minutes, and then we'll continue the argument.

MR. MORRIS: Thank you, your Honor.

MR. BENNO: Thank you, Judge.

(Recess)

THE COURT: Question 20 relates to the city defendants

stated that there may be individuals that are fearful of going
to their houses of worship because they're fearful of attending
service where any person is permitted to carry a firearm.

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So if feeling safe is the litmus test for barriers to practice religion, is allowing someone to carry a concealed weapon in church potentially violative of other folks' rights in that church.

I think this has sort of been answered. It will be answered by the question I had about the ability, whether the plaintiffs were arguing that they should be permitted to carry firearms into places of worship, even if those places of worship, the private places of worship, basically don't allow that or prohibit that.

But let me hear. I think that what I heard was that you're not making the argument that the plaintiffs — the plaintiffs are not making the argument they should be permitted to do that.

MR. BENNO: Correct, your Honor. Churches, synagogues, mosques -- they are free to set whatever rules they wish. Again, I would just point out that that argument, by the way, was not moored to any data, statistics. It was pure speculation.

THE COURT: I'm not sure what sort of data or statistics.

What sort of data did you have in mind?

MR. BENNO: They're saying that people might be afraid of going to a synagogue because they know that somebody is carrying a gun there is speculative.

If they had some sort of data, however they compiled the data, of people saying, I don't go to a house of worship if there is a congregant with a gun because that makes me fearful, that would one thing.

We would still push back on it I'm sure. But that would still be grounded in some data. This is maybe just some hypothetical situation where somebody is feeling scared. It's not real.

What is real is our clients' declaration when they say that the people who attend Bnei Matisyahu and Zemach David feel more safe knowing that people are carrying a concealed weapon and that encourages them to participate in religious life.

THE COURT: But there are shuls and synagogues that don't allow firearms into the shul or synagogue.

Is that right?

MR. BENNO: A hundred percent right. If somebody in the congregation doesn't like that their particular synagogue has that rule, they're free to go to another synagogue that has a different rule. But that's I guess the beauty of the marketplace of religious houses of worship.

THE COURT: Let me ask: With regard to either of the congregations, have they ever had either -- had they ever

employed armed guards at any point in time?

MR. BENNO: Well, I know that at least with Bnei Matisyahu, I believe, your Honor, they have not because they don't have the financial resources to do that.

THE COURT: Again, in the supplemental declaration, let me ask you to just confirm that.

With regard to Plaintiff Ornstein, do you know whether -- is it Congregation Zemach? -- whether they had armed quards?

MR. BENNO: Other than the congregants you're saying.

THE COURT: Yes. Other than the congregants.

MR. BENNO: You mean a contracted company or something.

THE COURT: Something like that, yes.

MR. BENNO: I don't know the answer to that, Judge.

THE COURT: And similarly -- and there are times when certain places of worship in the city have members of the police who are stationed outside.

I don't know whether -- I assume some of that is the police department's decision -- but I don't know -- as opposed to they're hiring NYPD folks to guard it.

Do you know whether at any point in time either congregation have had a police presence, putting aside separate contractors?

MR. BENNO: I haven't presented that question to

1 | either of the plaintiffs.

THE COURT: Okay. If you could. I was just curious. It just came to mind.

Question 21 talks in terms of the *Bruen* case and specifically I guess the quote that I think sets the standard that the *Bruen* case had set forth.

Let me ask. And this is a question I think for probably both parties.

Do you view the historical tradition of firearm regulations as referred to in Bruen as static?

Or is it something that changes and evolves over time? First I'll ask the plaintiffs that question.

MR. BENNO: So the understanding of the scope of the Second Amendment is pegged to 1791. Bruen makes that clear.

Caetano makes that clear.

THE COURT: Just 1791? Whatever was there?

MR. BENNO: Maybe give or take a window of time on either side of the year, around the time of the ratification in the founding era. They've been clear. The Supreme Court has explicitly stated in all three cases that have dealt with what the scope is — and that's Heller, Caetano, and Bruen — they have said that. They have said that. So now we know what the scope is of the Second Amendment.

If there is going to be a legislative tearing back of the right, the Second Amendment right -- just to give a

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hypothetical, say, somebody who is a convicted felon or somebody who has psychiatric issues who is no longer allowed to possess a weapon -- that's a legislative enactment that scales back the scope of the Second Amendment.

In order to determine whether or not the legislature acted within its powers to do that and that's constitutional or not, then we look to history and tradition. This is what Bruen has articulated.

Bruen says that you "look to history and tradition in the colonial and founding era, " and they've pegged it to the 1791 era. "To the extent we look at the 19th century -" there will be times they look to the 19th century "-- it is never to overrule the founding era understanding. It is only used --" this is the word of Justice Thomas in the majority of Bruen --"is to confirm," "to confirm the understanding, as it was, at the founding era. If there is a complete tension between them --" so in 1868, when the Fourteenth Amendment was ratified, somehow there is a completely different hypothetical, a different understanding, than there was in 1791 "-- then 1791 governs." But they do look -- it confirms to determine whether there is a historical tradition, but there has to be a confirmation. So they never say we don't look to the 19th century. But the operative, concrete, theory is going to be upon ratification.

THE COURT: I'm curious. This is a sort of an aside

because there were a lot of folks in 1791 and otherwise that the Second Amendment didn't apply to that were in this country.

We don't need to go down that aside. I think what bears out is somewhat of a -- and I guess maybe intellectually or as a legal matter, they would say that later on, the Second Amendment was broadened to allow people of color and other folks to be able to have firearms. But certainly it wasn't rooted in this notion that everybody could have a firearm.

That was really the idea of whether it's static or whether it's something you look at. And you said "era." And the Supreme Court itself in *Bruen* looked beyond just that timeframe.

Maybe it's setting up how to view the Second

Amendment. Because I note that there is sort of a disagreement

between the parties about what timeframe do you look at. The

way I look at it is that each party is viewing the timeframe

depending upon what was occurring at that time that's

advantageous to their particular argument.

Let me ask this because, whether it's statutes that require people to have guns in places of worship or whether it's statutes and legislation that restricts firearms, in both circumstances, isn't that a recognition that there is a place for the government to regulate firearms in places of worship?

MR. BENNO: No. Again, it's because the understanding of the scope is going to be -- I used 1791. Understand that

I'm not saying rigidly that year from January to December, but

I'm saying in that general timeframe. It understood that it

3 applied to everybody.

By the way, to your point, because you mentioned it, the Fourteenth Amendment, one of the moving forces and reasons why it was ratified, was in order to ensure that freed slaves did get the right to all of their Bill of Rights, including the Second Amendment, so that their Second Amendment rights would not be taken away. That's one of the driving forces behind it.

You did ask a question in your order about who it encompasses, and Heller answers that question very clearly. It says that: "People -- " as understood in the Second

Amendment's wording "-- refers to all Americans. I'm reading from Heller. It refers to "a class of persons who are part of a national community or who have otherwise developed sufficient connection with this country to be considered part of that community." That's what Heller determined it to be. Our plaintiffs fit into that very comfortably.

But to answer your question, it is the defendants' burden -- and this is *Bruen*. They made it very clear about this. It is their burden to prove that there is a historical tradition to impose a restriction on the Second Amendment. It is not the plaintiffs' burden to show anything. They haven't met their burden. Prima facia they haven't met their burden.

THE COURT: I guess my question is a little bit

different. It's one thing to say that the Second Amendment allows folks to care weapons into places of worship. It's another thing — because the statutes that I think you cite in the plaintiffs' papers are basically saying people are required by statute to carry it.

Doesn't the very fact that the executive branch basically felt that they had the power to basically require that, that they're advancing, in the tradition of the government, regulating firearms in places of worship?

MR. BENNO: No. Again, I think, to the extent that those statutes are raised, it's to show that there is not a tradition of restricting firearms in places of worship.

I will point that to the extent that -- I don't want to jump the gun, but I think it's going to -- that the defendants collectively have listed a variety of municipal county ordinances or some state statutes or maybe a case here or there -- first of all, the paucity of cases, when you think about, at the time that they're looking and the reconstruction, 37/38 states -- I don't know how many cities and towns and counties. But they denominator gets large and their numerator is very small.

And Bruen was very clear that this kind of -- I think the Hardaway case called it "spasmodic" instances here and there. There is a case that says you have to -- you're prohibited from carrying in church doesn't establish a national

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| tradition.

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But even the cases and laws that they do cite don't apply to create a historical tradition in our country for a variety of reasons: First, they applied to confederate states and territories, and the southern states were trying to take guns away and rights away from freed slaves.

And the reason the Second Amendment was under martial law was that they were trying to take guns away from everybody so they couldn't subjugate the freed African-Americans. That was the reason for it. It was a unique circumstance in that era in our nation's history. It doesn't establish a national tradition.

THE COURT: But the second was created at a time -Do you think the folks who wrote the Second Amendment,
would you say that they intended to have, whether folks who
were enslaved or folks who were freed, to have guns?

MR. BENNO: Well, their intent is beside the point because the Supreme Court has been clear that the scope of the Second Amendment applies to everybody.

THE COURT: Again, it's sort of a deeper -- and I recognize what the Supreme Court has said -- a deeper concern that somehow the talisman is looking at historically what was going on back at a time when many people, not only people of color, but people who were Jewish and people of other stripes, didn't have those rights. Women also didn't have those rights.

That's just rhetorical. I just am questioning necessarily how -- I think there may be a limited utility to looking at that. I recognize the Supreme Court has directed that that's where you look. And obviously I will do so in connection with this case.

I just think when both sides are able to point me to flip sides of the coin basically, I'm not sure how necessarily helpful it will be at the end of the day.

I'm sorry. Go ahead.

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MR. BENNO: I will point because you mentioned suffrage. The Fourteenth Amendment obviously and beyond, the Nineteenth Amendment for suffrage and the Fifteenth Amendment, those are going to be evaluated at the time of the ratification.

But the Bill of Rights, every single time the

Supreme Court has determined the scope of the Bill of Rights —

the First Amendment, now the Second Amendment, the Fourth

Amendment, the Fifth Amendment, the Sixth Amendment, the Eighth

Amendment — all of those, the Seventh Amendment not because it

applies to federal. But all of them the court has said, we've

determined the scope of, the boundaries of, that right as of

the time of the ratification of the Constitution.

And the Supreme Court has been clear. The Second

Amendment is not a second-class right. It is on the same level

as the First Amendment and all of the others I just listed.

So if they are pegged, as the Supreme Court has been clear and as Justice Thomas listed in *Bruen* — he cited to these cases. The Fourth Amendment clearly didn't apply to slaves.

But now the Supreme Court has been very clear that the understanding of it applies back in 1791. So too the understanding applies to the Second Amendment for the scope in 1791.

And I don't agree with the premise, your Honor, respectfully, that it's two sides of the coin because we have shown that there are statutes that compel bringing guns to church. And the reason we said is very clear. Those worshipers felt imperiled by, whether it was --

THE COURT: By black people.

MR. BENNO: Perhaps. Perhaps also by native tribes. There is a variety of reasons. It is not just though. But today, our clients --

THE COURT: But it wasn't because -- it wasn't necessary to practice their religion. In other words, the reason why they had guns and they were directing men to bring their guns was in case -- again, whether it's native Americans or those that they feared at the time, whether they be freed or enslaved folks, that's why they had their guns, not because of their religion.

MR. BENNO: Correct. They're not saying that the guns

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were a part of their religion. I agree with you on that, your Honor.

But I will also say that there is no regulation of guns in a place of worship. The regulation, what they're talking about in *Bruen* about history and tradition are restrictions on the Second Amendment. A restriction is taking away, a prohibition, not saying you must exercise your right. You must bear arms. That's a mandate.

What history and tradition and *Bruen* is talking about --

THE COURT: You're saying that the statutes that they passed requiring -- so on the one hand, you're saying I guess that the Second Amendment, just as written, doesn't require people to bring guns.

But the government -- you're saying that when they legislated that, that you must bring a gun -- that, in other words, it was just a direction that if someone didn't bring a gun, they could be --

MR. BENNO: It was a recognition that there is no barrier, there is no prohibition, on having a gun in a church. So they're telling you, you must bring it for the collective security of the community.

If there had been an understanding that churches were sensitive places, then they would never have been able to do that.

THE COURT: Wait. Wait. First of all, the "sensitive places" is a term of art that has come up more recently.

MR. BENNO: Yes.

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THE COURT: But since you mentioned, why isn't a place of worship a sensitive place?

MR. BENNO: First of all, again, to show that something is a sensitive place, we get back to *Bruen*. There's a roadmap in *Bruen*, and it says that we start with the presumption.

If our clients fall within the text of the Second

Amendment, then it's unqualified command. They are protected.

That's what we start with. And I don't think that any of the defendants dispute that.

And then the burden shifts to the defendants to show that a restriction is consistent with our nation's history and tradition. That's the formulation. So what I am submitting on behalf of my clients is that the defendants have not shown that.

THE COURT: Let me ask: In terms of "sensitive places," how is a polling place, a school, the places listed I think by the "such as" I think listed by Justice Kavanaugh, how are places of worship different than the places that are enumerated in *Bruen*?

MR. BENNO: Well, so, a few different reasons. I go

through them in my reply and in my primary, in my principal, memo.

First, the First Amendment specifically explicitly protects the exercise of religion. So it sets religious locations apart from polling places, legislative assemblies, courthouses. Bruen listed those --

THE COURT: I'm sorry. You listed polling places.

The right to vote is part and parcel. Right?

Isn't that part of the Constitution also?

MR. BENNO: It is. The thing with the polling places -- but I'm talking about the free-exercise clause. So when I was talking about the First Amendment, that's what I was referring to.

As I put into my reply, what seems to be the common denominator -- we're moving away from -- and I'm happy to do so. But we're moving away from the defendants' litany of cases that I showed how they don't apply. So I'll be happy to get back to you if you wish.

THE COURT: Right now I'm turning to, as I understand your argument then, that a place of worship is not a sensitive -- and I apologize -- is not considered --

MR. BENNO: A sensitive place. That's right. The reason is -- and the only thing that the defendants argue is -- well, it's a place of congregation. That is not -- Bruen is, again, explicit.

Merely being a place of congregation does not qualify you under the label "sensitive place." So what we've seen is schools, places where minors are, like a K-through-12 school, kindergarten through 12 school.

THE COURT: So a college would not be considered a sensitive place under your theory?

MR. BENNO: I'm saying this is actually coming from legal scholarship. I cited it in my reply memo. This is what these academics have determined, and they said K through 12. I don't take a position as to whether or not colleges are or not.

But "if their location is one that concentrates adversarial conflict and can generate passionately angry emotions," and that's where they point out polling places. We just need at look at today and see how people are so passionate on whatever side of the aisle they are.

THE COURT: All right. People are also passionate about their religion.

MR. BENNO: But religious places also, courthouses.

In fact, the city points out that places where religion is exercised, synagogues, are places of peace and tranquility and sanctuary, not places of conflict or where conflict can erupt.

THE COURT: I actually take issue with this argument that polling places are places of conflict. There are polling places that have been regulated and you can't electioneer within a certain distance.

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But it's certainly not the tradition of this country that that is the case. In other words, that what is written into the Constitution is that people have a right to the franchise and they can exercise that franchise. So this notion or this ingrafting I think of this idea of conflict is something that I think isn't part of the tradition of this country.

So is that what you think Justice Kavanaugh meant when he said "polling places" and that's why?

MR. BENNO: No. Again, the sensitive location, when they talk about polling places, goes back to 1791, not contemporary. And in 1791, what they were talking about, were there were laws that forbid the mustering of militias in close proximity to the polling place because it would either intimidate people from voting or it would make people fearful; that if they voted a particular way, that they would be reprisals.

So there were laws that limited back then, in 1791 and before, that stopped militias on election day and in the location of the polling place. So they said there is a historical tradition.

I'm only saying what one academic is trying to find the common theme between the places that Justice Kavanaugh listed, and this is what that particular journal article is saying.

So I'm trying to explain to you why, when you asked about the First Amendment and how people exercised their rights, how it's different from a church.

THE COURT: So in terms of sensitive places, is the reading of "sensitive places" that you believe -- again, that it's a sensitive place and it's only in reference to the 1791 era?

In other words, if it wasn't something that at that time there hadn't been regulation relating to it, then it cannot be considered a sensitive place now?

MR. BENNO: It has to be consistent with what was an area where the Second Amendment was regulated in an analogous fashion at the time of the founding. And if we can find confirmation in the later part of the 19th century, then, sure. We can look to those for confirmation. But they're not primary.

I would also just point out, Judge, the journal article says the other place that is deemed sensitive are government buildings containing officials who are at risk of assassination.

In all of these places -- the schools, the polling places, the courthouses, the legislatures, the government buildings -- those are all civic- and government-run establishments.

The very important distinction between a synagogue and

a church is that it is a private location. So therefore it unequivocally falls outside of those categories.

THE COURT: Okay. So a place like let's say a nursing home, that wouldn't be a sensitive place?

MR. BENNO: Again, that's not this case, Judge.

THE COURT: I'm asking in terms of -- I recognize it's not this case. I'm just trying to figure out the parameters.

So any place -- I guess what you're saying is any place that wasn't considered or for which there hadn't been a regulation relating to the Second Amendment back in 1791 cannot be considered a sensitive place based upon how you read Bruen.

MR. BENNO: Nursing homes, by the way -- I didn't even look at that. Maybe there are regulations on hospitals or on places for the infirmed or some sanitariums where a court would say there is an analogy to be drawn there.

But we didn't look at that obviously. We're focused on places of worship. What I can say also -- I don't want to forget to mention this -- to the extent we've been talking about churches and synagogues and places of worship, there is undeniably -- and the defendants make no effort to argue against this in any of their papers.

There is no regulation at any point in time in our nation's history restricting weapons possession, gun possession, the Second Amendment, and places of religious observation. I think that is a very important point to make.

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MR. MORRIS: Judge, just to add, Judge Sinatra in the western district of New York at page 12 of his decision -- I quote him: "For all of history until now, the right to carry for self-defense encompassed New York places of worship." A determination has been made in this regard but not in the First Amendment regard.

MR. BENNO: Just to finalize it, even if your Honor were to look and say, well, history and tradition -- you actually started out by saying is it static. I would just come back to that and say, well, even if your Honor were to determine -- I think it would be incorrect. But you can look at 1868, an era around the ratification of the Fourteenth Amendment, for history and tradition.

It's unnecessary to do it in this case because the cases and the statutes that they have provided, all of the defendants, are all so distinguishable. They didn't, by the way, prohibit — maybe one or two prohibited guns in a church the way that this statute does.

But some of them you are prohibited from caring a gun in a church if there is an assembly in the church, not a categorical ban. If our plaintiffs are alone in their synagogues with their gun, they violated the law.

Some of the statute says you are allowed to publicly carry but not concealed carry because, back then, what was the concern was concealed carry. But open carry was not a problem.

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So they didn't forbid guns in the church if it was open. And yet other ones say you are forbidden from carrying a gun in a church if you are doing so to terrify the parishioners who are there.

So there are all these caveats in the statutes that they have that don't exist with the New York statute and that present them as non-analogous to this particular statute.

THE COURT: All right. Let me ask the defendants: In connection with "sensitive places," how do you define the parameters of a "sensitive place" as that term is used in Bruen?

MR. CONRAD: Well, I think part of the problem here is that under plaintiffs' reading of *Bruen*, it sounds like the only sensitive space restrictions that would ever be permitted are those specifically mentioned in that case, so basically, I guess, just schools and government facilities.

I don't think that can possibly make sense as an initial matter. If the only permissible sensitive locations were those that were explicitly mentioned in *Bruen*, then why would *Bruen* not just have said that.

THE COURT: Let's start from the premise that that's not the case. In other words, I'm not sure, but I think it was listed as a "such as."

So why, in your view, should places of worship be considered part of that?

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MR. CONRAD: Well, in the terms of *Bruen*, I think because it's clear that there is a deep historical tradition of considering religious facilities to be sensitive places.

In our briefing, we point to multiple state legislatures and multiple state courts that felt that way during the formation of our Second Amendment tradition.

I think it's also important to note that these are in addition to states. The statutes and the cases we cite are also in addition to cases that have broader restrictions. So it didn't even need to specifically designate religious facilities as "sensitive."

I know plaintiffs have relied a lot on last week's Hardaway decision out of the Western District. And I think that's actually one thing that the Hardaway court wrong, is that they ignored this context that some states didn't necessarily have these exact laws because they already had a broader one in place.

THE COURT: Let me ask this though in terms of sensitive places, do you read the sensitive places and the reference in *Bruen* that I am directed to look to the timing, in other words, the consideration, of a place as a "sensitive place" back in either the passage of the Second Amendment or the Fourteenth Amendment and what was considered a "sensitive place" vis-à-vis carrying a weapon?

MR. CONRAD: Well, I think that we cited quite a lot

of statutes and cases from the era of the Fourteenth Amendment that do exactly this. I think plaintiffs at one point, when they were disputing, had mentioned that we had maybe cited one case out of a large denominator of cases. I don't think that's true at all.

I think we actually cited four cases from state high courts. That obviously doesn't even include the many cases that might have been from lower courts. And these cases, from the era that's relevant here, had a lot to say about this.

For example, the Georgia case from 1874 that we cite said that: "The practice of carrying arms at courts, elections, and places of worship is a thing so improper in itself, so shocking to all sense of propriety, so wholly useful and full of evil, that it would be strange if the framers of the Constitution had used words broad enough to give it a constitutional guarantee."

That's one example of the four that we cite, again, all from the highest courts of states of the states that had these specific restrictions on places of worship because they didn't have broader restrictions.

So I think as far as "sensitive places" go, I think it's pretty clear that there were quite a few states at that time that considered places of worship to fall into this category.

THE COURT: Let me ask this in terms of the scope of

1 | the *Hardaway* injunction.

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Honor.

My reading of it is that it applies to the defendants in that case and that it's not an injunction that applies outside of the defendants who were named in that case.

Do the parties agree that that is the scope of Hardaway?

MR. CONRAD: That's my understanding of it.

THE COURT: Plaintiff?

MR. MORRIS: Your Honor, I believe this was enjoined.

I've got the decision in front of me. So I'm going to refer to it. "Ordered: Defendants' agents, servants, employees are enjoined, effective immediately, from enforcing all New York

Penal Law 265.01-e(2)(c)."

THE COURT: The defendants in that case -- and I apologize, although I do have it here somewhere. The defendants --

MR. MORRIS: There is a footnote, your Honor, that says: "The states's request to limit any TRO to the individual plaintiffs is denied as untenable. Either the exclusion applies or it does not."

THE COURT: I'm sorry. What footnote?

MR. MORRIS: Footnote 24 on page 40, your Honor.

THE COURT: Footnote 24?

MR. MORRIS: Yes, your Honor. On the last page, your

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THE COURT: Okay. I was looking at the Westlaw cite. It doesn't have a 24.

If you could read that to me again.

MR. MORRIS: Absolutely, your Honor. At the end of the quote that I just mentioned. It's footnote 24: "The state's request to limit any TRO to the individual plaintiffs is denied as untenable. Either the exclusion applies or it does not."

THE COURT: No. I guess what I was referring to is it that it applies to only the defendants in that case?

In other words, do you read it to apply to Steven
Nigrelli, the acting superintendent of the state police; Brian
Seaman, the DA in Niagara County; and John Flynn, the DA in the
county of Erie?

MR. MORRIS: Your Honor, the language is broad. It says: "All persons in concert or in participation who received notice of this temporary restraining order."

We're here. We've submitted this on the record. If you're asking me if it applies, it should. If it doesn't, we have more than ample grounds under the First and Second Amendment to make sure it applies.

THE COURT: No. What I'm asking is it sounds like what you're saying is that you believe it's a statewide injunction.

In which case then, what is the emergent need here?

In other words, what's the emergency here if you believe that that is a statewide injunction?

MR. BENNO: First, it's a TRO. So there's a preliminary injunction hearing. It doesn't apply to the defendants that we — there are state defendants here to be sure, Steven Nigrelli. And I think the others may be district attorneys up in the counties where this was brought. Steven Nigrelli is the deputy superintendent of the New York State Police.

The defendants have asserted they don't believe -- and they've said it a couple times now. They don't believe that it applies to them. They're not refraining from arresting people because of it. They've said that earlier today.

We take the position that to the extent it applies, it would apply only to the state defendants, and therefore, the New York City defendants, the Rockland County defendants, it's at least questionable. And they seem to have answered how they're resolving that question in their minds.

THE COURT: Okay. I will allow some brief arguments. I don't have any additional questions. But I'm going to truncate any additional argument. But I know that the defendants wanted to make a point about the vagueness issue. Yes.

MR. CIAPPETTA: Your Honor, may I address the last aspect?

THE COURT: Yes.

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MR. CIAPPETTA: Thank you, Judge. I think you had heard from the state on the Second Amendment with respect to sensitive places. So we'd like to be heard on that as well.

THE COURT: Yes.

MR. CIAPPETTA: Two issues. The first question was 21(A), whether it's static or it evolved. And I think that the amicus brief that was put in by Everytown Law is very helpful on that regard. They're not here today.

But they have quotes from *Bruen* that say that the question of 1868 or 1791 is undecided. The Supreme Court could have very well decided that, if they wanted to, at the time of *Bruen*, and they did not. So we say it's static. Of course we're not saying it can change in the 1980s or the 1970s. But between those periods of time — that's the relevant period of time.

Indeed, if you look at what's presented in this case, the plaintiffs cite to a 1770 statute from Georgia requiring firearms to be brought at places of worship or houses of worship. But then, by 1870, Georgia repealed that. Obviously they thought better than that and that was not a place where firearms should be.

THE COURT: Or they thought better that they had the authority to restrict the carrying of firearms to --

Well, it was just repealing that you have to have it.

1 | Right?

MR. CIAPPETTA: Right. Well, I think they went further. I think it became a prohibition then. They repealed it, and they prohibited it. In then in the Supreme Court decision cited by the state, they said, a few years later "It's unthinkable to have them there."

THE COURT: That is the quote that I just read.

MR. CIAPPETTA: It's a sea change. So to say you're only locked into what happened in 1791 when the Fourteenth Amendment applied the Second Amendment against the states, that, to me, would be illogical.

Back to the second half of this discussion on what are "sensitive places" and how to interpret them, the city defendants address that in two areas:

First, we look at the sensitive places identified by the court in *Bruen*. If you look at *Bruen*, *Heller*, and *McDonald*, there are certain presumptively lawful regulations that don't require you to run through the text and tradition tests. I think that's pretty clear.

And the court said, with respect to one of those presumptively lawful regulations, is sensitive places. And they say, as you note, "such as, polling places, legislative buildings, government buildings, education" or schools.

So we first argue in our brief that houses of worship and religious institutions, they fit within that. So they're

Go ahead.

the "such as." And, such as there, you don't need to go
through the history and tradition test. That's very clear from
the language itself. It says: "Such as similar or analogous
and new places." So the court was not limiting it to that.

If you follow the plaintiffs' argument, they would say, well, that list is only places of conflict, which to me doesn't make sense because I don't think many of those places have traditionally been places of conflict, certainly not educational institutions. And I'm not aware of courthouses becoming a bed of violence.

THE COURT: I guess until folks -- again, not unlike polling places, until people decide that it is time to start banning books in school. That's more tonnage than anything.

MR. CIAPPETTA: So you have that list there. And, to me, you have to say, okay. What ties those things together to find new and analogous places. The presence of conflict is not what ties them together. The city defendant argues that those are classic historical institutions that have all been, in one way or the other, part of the bedrock of this country's tradition and founding, first.

And second, we argue that those are all places, interestingly, where there is other First Amendment or other constitutional happening within. So educational institutions, for example, are free-speech hubs. Students are learning the

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marketplace of ideas. Polling places are Fifth Amendment places. You're casting your right to vote. Legislative buildings, also you're expressing your right to associate, perhaps, and certainly to speak in a public session. And houses of worship, likewise, you're exercising your free exercise rights therein.

So, to us, the ties that bind are twofold: It's one:

That all of those institutions are classic institutions that

are critical to the foundation of this country -- whether it's

the right to vote; whether it's the right to educate, which our

founders have said that education is necessary for a

constitutional republic. And without education, you can't

inform the citizens of any of their rights and even their

obligations under our democracy.

And then, second, those places in that *Bruen* list promote other constitutional rights, specifically those in the Bill of Rights.

So that, to me, are the ties that tie it together, not the scholarly cites that the plaintiff has offered, that it's either a place of conflict or it's a places where minors are.

Well, that would only involve one of that list there.

That list has to have some kind of coherence to it.

And we submit that that coherence is that they are bedrock

American institutions, one; and secondly, that constitutional rights are being promoted and safeguarded there within.

THE COURT: All right. I'm going to cut off argument there. I do have one more question just to confirm. And I believe it was Plaintiff Goldstein who is in Florida now.

Is that correct?

the Jewish sabbath.

MR. MORRIS: He is.

THE COURT: Plaintiff Goldstein isn't moving to Florida, is he?

MR. BENNO: No.

THE COURT: In other words, he has a license down there, and he's able to carry. I'm just trying to make sure that, in terms of his status here, that he's not changing his domicile. He's still here.

MR. MORRIS: It is. He's here.

THE COURT: All right. I know I was going to open it up, but we've been going for long enough I think. So I'm going to cut off argument there. I do expect to get the supplemental declarations.

How much time would you need to put those together?

MR. BENNO: Well, your Honor, we're running up against

THE COURT: I have a suggestion. You don't have to give me an answer now. Why don't you confer with your clients and your adversaries and propose a date to me when you would intend to submit the supplementation.

MR. BENNO: Certainly, your Honor. I would make one

1 | request, if I may.

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2 THE COURT: Yes.

MR. BENNO: Obviously we feel that there is an urgency to this, and we want to get this to you right away. I understand wanting to have the full and robust record, and we're going to do everything to get that to you as expeditiously as possible.

I would request respectfully that pending the decision on this preliminary injunction motion, I'd like to at this time renew our application for the TRO. We can do it on an accelerated basis to get you those materials so that you have them to review.

But there is an eminence to this. There is an urgency on our end. It is for all of the reasons that we've said today, for all of the constitutional grounds.

THE COURT: I'm going to adhere here to my prior ruling. What you have here, in essence — if you're asking that, between now and the time that I ultimately issue a decision, I restrict the statute, I'm not going to do that.

Having said that, I'll get your papers, review it, and we will have a decision. Because my sense is, in the end, that it's not going to end with me.

Well, let me ask: Is Hardaway being appealed? Does anybody know?

MR. BENNO: I believe they filed a notice of appeal.

1 Actually, no. They have a TRO.

THE COURT: So they have to wait for the PI.

MR. CONRAD: It's my understanding that the TRO has not been because their PI is pending.

THE COURT: Is there going to be an evidentiary hearing?

In other words, are there going to be witnesses testifying at that hearing?

MR. CONRAD: I don't know the answer to that. I'm sorry.

THE COURT: So as I mentioned, I'm going to adhere to my prior ruling in my TRO.

MR. CIAPPETTA: Your Honor, I just wanted to note our objection to the filing of the declaration of Professor Joyce Lee Malcolm. That was put in in reply.

And there is case law. I don't have it in front of me, but I did research the issue where it says that those issues should not be put on reply. A declaration should only come in for the first time with the principal moving papers.

THE COURT: Okay. With the understanding that I will look at -- I haven't focused on that declaration, and I will consider it as such. So I will look at it with an eye towards the argument that you're objecting to its submission, because it was done on reply.

MR. CIAPPETTA: I'm sorry. Just one other issue. On

the supplemental declaration, to the extent that it's going beyond any of the issues set forth in your order from last night, we do reserve our right to maybe put in something short, if there is something new there that is going beyond these questions.

THE COURT: As I said, if there's something new that's in there, it will be subject to the same case law that applies to the reply.

MR. CIAPPETTA: Okay.

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THE COURT: But if you see something that you believe is new in there and you wish the opportunity to respond, you should submit a letter to me making the request.

MR. CIAPPETTA: Okay.

THE COURT: Other than what was discussed here and the additional questions that I discussed here, that it would be limited to that.

What I would ask though is if there is going to be something the plaintiff is going to put in in the declaration, you will meet and confer. And if you can agree that they will have an opportunity to respond to something new, including what is in the supplemental declarations, I'm fine with that so that there isn't a battle back and forth. But if there isn't, then I'll resolve whatever the dispute is.

MR. CONRAD: One quick procedural question, your Honor. As you noted, it's probably likely that both

parties might appeal, if there was an adverse decision here.

So I would just ask that whatever the decision is, you consider staying the effectiveness of any order for maybe three days, just so that whichever party would like to appeal can do so without having to run into an emergency stay.

THE COURT: I would consider that. In three days. I might give you a few more days obviously, if it's going to be appealed. And I'll also be mindful.

MR. CIAPETTA: Okay.

THE COURT: Thank you. Thank you very much, Counsel, for coming in. It was a very helpful argument. I look forward to getting the supplemental declarations. We'll stand adjourned. Thank you.

(Adjourned)